# Libertarian National Committee

# **Policy Manual**

June 22, 2011



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#### POLICY MANUAL OVERVIEW AND INTRODUCTION

An organization is subject to public law and such other rules it adopts to govern its operation. The rules governing the Libertarian National Committee, Inc. are as follows and supersede each other in the order listed:

- Corporate Charter: The legal instrument conforming to state and federal laws. The Libertarian National Committee, Inc. is incorporated in the District of Columbia and is subject to its laws.
- Bylaws: Prescribe how the organization shall function. They may not be suspended, except for clauses that provide for their own suspension or clauses clearly in the nature of rules of order.
- Special Rules of Order: Relate to rules for orderly transaction of business that differ from those contained in the adopted parliamentary authority.
- Rules of Order: Relate to orderly transaction of business. These are usually contained in the adopted parliamentary authority, which in our case is the current edition of Robert's Rules of Order, Newly Revised (RONR).
- Standing Rules: Relate to details of administration. They are adopted as the need arises. Special categories of Standing Rules include:
  - o Staff Orders orders to staff by the Libertarian National Committee; and
  - o Executive Orders orders to staff by the Chair.

This Policy Manual is a compilation of the rules governing the Libertarian National Committee, Inc. not already reflected in its corporate charter, bylaws or rules of order.

#### Libertarian National Committee Policy Manual Terms and Definitions June 22, 2011 Page 7 of 60

#### TERMS AND DEFINITIONS

The following terms may be used throughout this document<sup>1</sup>:

"Constituent" is anyone who has paid money to the LNC in the past, regardless of whether he or she signed the certification, along with all individuals who have requested information from the national party (aka inquiries).

"ED" is Executive Director

"LNC" is Libertarian National Committee

"LNC Members" are Officers, At-Large members, and Regional Representatives

"LPHQ" is Libertarian Party Headquarters

"LP News" is Libertarian Party News

"Party Platform" or "Platform" is the Platform of the Libertarian Party

"Project" is any activity that is neither a core activity nor required to perform a core activity. The categories of such projects are:

- Perpetual, such as candidate support;
- Long-term (i.e. without a clear end date), such as branding;
- Short-term (i.e. with a distinct completion date), such as implementation of an accounting system; or
- Intermittent (i.e. occurring periodically), such as acquiring lists of registered voters

"Renewal Period" for an individual is the period commencing with the first membership renewal appeal sent to that individual until the receipt of a contribution sufficient to extend that individual's benefits lapse date.

"Reserve" is calculated as the total cash balance less the sum of all restricted funds and accounts payable at month end.

#### Libertarian National Committee Policy Manual Special Rules of Order June 22, 2011 Page 8 of 60

#### Article I. SPECIAL RULES OF ORDER

Special Rules of Order are rules for orderly transaction of business (i.e. relating to parliamentary procedure) that differ from those contained in the adopted parliamentary authority. They are superseded only by the Bylaws, the Corporate Charter and any applicable procedural rule prescribed by federal, state or local law, unless the rules in such documents specifically provide for their own suspension.

A special rule of order may be adopted, amended, rescinded or suspended. Adoption, amendment, or rescission requires either (a) a two-thirds vote with previous notice or (b) a vote of a majority of the entire membership of the Libertarian National Committee. Suspension requires a two-thirds vote of the Libertarian National Committee. <sup>2</sup>

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#### Section 1.01 GENERAL DELEGATION OF AUTHORITY

#### 1) Participation by LNC Alternates at Meetings

Free substitution of Alternates for Regional Representatives at LNC meetings is permitted.<sup>3</sup>

#### 2) Proposed Agenda

The Chair shall propose an agenda for each session of the LNC.<sup>4</sup>

#### 3) Executive Committee

The Executive Committee shall exercise all powers of the LNC between LNC meetings except for the addition, deletion, or amendment of the LNC policy manual or amendment of the budget beyond the limits specified elsewhere in this Policy Manual. Notwithstanding, the LNC reserves the right to exercise its authority through electronic mail ballots.<sup>5</sup>

#### 4) Document Maintenance

The Secretary shall maintain a complete copy of this Policy Manual.

The Secretary is authorized to propose corrections to formatting, spelling, grammar, capitalization, punctuation, article and section designations, cross-references, and such other technical and conforming changes as may be necessary to the Policy Manual, provided such changes would have no effect on the meaning of the adopted Terms, Definitions, Rules, and Orders.

The Secretary may propose adding or amending annotations in the form of endnotes and introductory language to provide relevant references to authoritative statutes, the Party's Corporate Charter and Bylaws, the parliamentary authority, and explanations as to how Special Rules of Order differ from the parliamentary authority.

The Secretary shall promptly submit such proposals to the LNC, along with any written opinions provided by the Party's parliamentarian. These proposals shall be considered adopted thirty days thereafter or upon the close of the next LNC meeting, whichever is sooner. The LNC may veto such proposals by majority vote prior to adoption.

The LNC reserves the right to also propose and adopt non-substantive, as well as substantive, changes.<sup>6</sup>

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#### Section 1.02 MEETINGS

#### 1) Previous Notice

An LNC Member may satisfy by either one of two methods the requirement of giving previous notice of his or her intention to introduce an original main motion<sup>7</sup> at the next session:

- announcing this intention at the previous session in the presence of a quorum, providing an accurate and complete statement of purport, such notice to be taken note of in the minutes; or
- transmitting this intention by an e-mail to the entire LNC at least 21 days prior to the session with the full text of the motion to be submitted<sup>8</sup>

Motions dispensed through electronic mail ballots satisfy the requirement of giving previous notice.

#### 2) Format of Proposed Agenda

The proposed agenda shall be in the following format<sup>9</sup>:

- Opening Ceremony
  - o Call to Order
  - Moment of Reflection
  - Opportunity for Public Comment
- Credentials Report and Paperwork Check
- Adoption of Agenda
- Report of Potential Conflicts of Interest
- Officer Reports
  - o Chair's Report
  - o Treasurer's Report
  - o Secretary's Report
- Staff Reports
- Counsel's Report
- Reports of Standing Committees
- Reports of Special Committees
- Items Postponed from Previous Meeting
- New Business with Previous Notice
- New Business without Previous Notice
- Opportunity for Public Comment

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#### 3) Agenda Changes

Changes in the placement of items on the agenda may be made by majority vote; this includes those items placed on the agenda by two-thirds approval.<sup>10</sup>

#### 4) Open Meetings

LNC meetings are open to Party members, except while in Executive Session. However, participation is not permitted except by majority vote of the committee.

## 5) Executive Sessions <sup>13</sup>

The LNC may enter into Executive Session only in compliance with this special rule of order <sup>14</sup>

The motion to enter Executive Session must list all reasons for doing so. If the list of reasons is solely comprised of the identified topics listed below, a majority of LNC Members voting is required for passage.

- Legal matters (potential, pending, or past)
- Regulatory and compliance matters (potential, pending, or past)
- Contractual compliance
- Personnel matters (including evaluation, compensation, hiring, or dismissal)
- Board self-evaluation
- Strategic issues (only those requiring confidentiality)
- Negotiations (potential, pending, or past)<sup>15</sup>

Other topics require a two-thirds vote of LNC. 16

No action can be taken while in Executive Session.<sup>17</sup> Discussion of action which may be taken in Open Session can occur.<sup>18</sup>

No recording shall be made or minutes taken of the following topics:

- Legal matters (potential, pending, or past)
- Regulatory and compliance matters (potential, pending, or past)
- Contractual compliance
- Personnel matters (including evaluation, compensation, hiring, or dismissal)
- Board self-evaluation

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Recordings shall be made and minutes taken of the following topics. However, such recordings and minutes shall only be made available to members of the LNC until such time as the LNC – by a two-thirds vote – incorporates such recordings and minutes into its public records. Nothing in this section shall require the LNC to ever make these records public:

- Strategic issues (only those requiring confidentiality)
- Negotiations (potential, pending, or past)

Recordings shall be made and minutes shall be taken on any other topic. Immediately upon return to Open Session, the LNC may by a majority vote order its destruction or – by a two-thirds vote – incorporate such recordings and minutes into its public records. Nothing in this section shall require the LNC to ever make these records public. <sup>19</sup>

Any LNC Member who is unwilling to commit to maintaining confidentiality regarding any particular Executive Session is obligated to excuse himself or herself from the entire Executive Session and to request that the Secretary note his or her absence from the Executive Session in the minutes of the meeting.<sup>20</sup>

A participant in an Executive Session may publicly disclose information discussed in Executive Session, if the same information is publicly available from other sources, not as the result of a participant's misconduct, and the participant does not reveal that it was discussed in Executive Session;<sup>21</sup> or the LNC, and all the participants in the Executive Session. <sup>22</sup> first consent to its release.

#### 6) Meeting Minutes

In addition to the requirements articulated by RONR, the meeting minutes shall include the following:

- Any disclosure of a conflict of interest by an LNC Member shall be noted in the minutes of the subsequent LNC meeting, citing the individual and pertinent details needed to identify the conflict of interest<sup>23</sup>
- The following aspects of each mail ballot conducted since the prior meeting and reported by the Secretary at that meeting:
  - o the complete text of the motion,
  - o the names of the co-sponsors.
  - o the dates of the initiation and completion of the balloting, and
  - the roll of those voting on the motion.<sup>24</sup>

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Meeting minutes for face-to-face LNC meetings may be promoted from draft status to official during the time between LNC meetings as follows<sup>25</sup>:

- Draft minutes for LNC meetings scheduled as face-to-face meetings involving travel to a single site shall be mailed or emailed to all LNC Members not more than 30 days after each meeting.
- Whenever successive LNC meetings, excluding conference calls, are scheduled
  more than 70 days apart, attendees may submit corrections, clarifications and
  changes to the draft minutes for the Secretary's consideration within 45 days of the
  meeting. The Secretary shall distribute an updated version of the draft minutes not
  later than 14 days prior to the subsequent meeting which reflects the content the
  Secretary deems appropriate.
- The updated version shall be deemed official if no LNC Member challenges the content to the Secretary before 10 days in advance of the next meeting. These provisions are void if the Secretary fails to distribute the draft minutes within 30 days after the initial meeting, or fails to distribute an updated version as described above.
- The Secretary shall send an official copy of meeting minutes to staff within 14 days of the promotion of those minutes from draft to official status.

Meeting minutes for Executive Committee meetings may be promoted from draft status to official during the time between Executive Committee meetings as follows:

- Draft minutes for Executive Committee meetings shall be emailed to all LNC Members not more than 7 days after each meeting. <sup>26</sup>
- Absent objection from an Executive Committee member who attended the meeting, the minutes shall be deemed to be approved 14 days after their distribution.<sup>27</sup>
- Executive Committee minutes shall be distributed to all LNC Members and alternates within 7 days of such approval.
- The Secretary shall send an official copy of meeting minutes to staff within 14 days of the promotion of those minutes from draft to official status.

#### 7) Motion Protocol

Main motions must be submitted in writing to the Chair before being moved.<sup>28</sup>

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# Section 1.03 COMMITTEE APPOINTMENTS AND TERMS OF OFFICE

# 1) Committee Appointments <sup>29</sup>

These committees have special appointment procedures as follows:

<b>Committee Name</b>	Size	Member	Chair
		Selection	
Advertising &	No more than five, all LNC	LNC	Committee
Publication Review	Members		Selected
Affiliate Support	Vice Chair and all Regional	As Defined	LNC Vice
Committee	Representatives		Chair
Audit	One non-officer LNC Member	LNC	Committee
	and two non-LNC Members		Selected
Convention Oversight	Five or more LNC Members or	LNC Chair	LNC Chair
	Alternates		Selected
Employment Policy	Three LNC Members or	LNC Chair	Committee
and Compensation	Alternates		Selected
Executive	Four Officers + Any # of LNC	LNC	LNC Chair
	Members		
Information	Three LNC Members or	LNC Chair	Committee
Technology Committee	Alternates		Selected
Outreach Committee	Five members, at least three to	LNC Chair	Committee
	be LNC Members or Alternates		Selected

#### 2) Committee Terms of Office

The terms of office for all project managers, committee chairs, and committee members shall be from the date of their appointment until the second LNC meeting following a regular Party convention.<sup>30</sup>

#### 3) Chair as Nonvoting Member of Committees

The Chair shall serve as a nonvoting member of all LNC created committees, except where specifically appointed to the committee as a voting member.<sup>31</sup>

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#### Section 1.04 ELECTRONIC MAIL BALLOT PROCEDURES

## 1) Electronic Mail Ballots <sup>32</sup>

Electronic mail ballots shall not include an accompanying argument for or against passage of the motion. Notification of an electronic mail ballot shall be made by the Secretary by electronic mail. An LNC Member may change his or her vote on an electronic mail ballot, provided that the change is received by the Secretary by the deadline for return of ballots.

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#### Section 1.05 OTHER SPECIAL APPROVAL PROCEDURES

#### 1) Budget

The budget may be amended at any time by a majority vote of the LNC.<sup>33</sup> However, the Executive Committee is authorized to amend expense items within one budget area, as long as the total expense for that budget area is not increased.<sup>34</sup>

The Chair, with the consent of the Executive Committee, is authorized to make the following budget adjustments without LNC approval: <sup>35</sup>

- Addition of lines for previously unbudgeted expenses, the total of which shall not exceed 1% of budgeted revenues
- An increase in a line for budgeted expense provided there is a corresponding reduction from the contingency fund.

The Chair, without the consent of the Executive Committee, is authorized to expend up to \$1,000 in discretionary funds within any (rolling) three month period, the total of which shall not exceed \$5,000 per term unless those expenditures are later ratified by the LNC. <sup>36</sup>

## 2) Honorary Life Memberships

Honorary life memberships may be granted by a two-thirds vote of the LNC.<sup>37</sup>

#### Libertarian National Committee Policy Manual Standing Rules June 22, 2011 Page 17 of 60

#### **Article II. STANDING RULES**

Standing Rules relate to details of administration. They are superseded only by the parliamentary authority, Special Rules of Order, Bylaws, the Corporate Charter and any applicable procedural rule prescribed by federal, state or local law, unless the rules in such documents specifically provide for their own suspension.

A standing rule may be adopted, amended, rescinded or suspended. Adoption requires a majority vote. Amendment or rescission requires either (a) a majority vote with previous notice or (b) without notice a two-thirds vote, or (c) a majority of the entire membership of the Libertarian National Committee. Suspension requires a majority vote of the Libertarian National Committee, but suspensions cannot apply outside of a meeting context.<sup>38</sup>

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# Section 2.01 OBLIGATIONS AMONG BOARD MEMBERS AND STAFF

#### 1) Confidentiality

The officers, employees, agents, and members of the LNC shall not be personally liable for any debt, liability, or obligation of the Party, unless caused by his or her breach of confidentiality.

#### 2) Conflict of Interest

Each LNC Member and each Party officer or employee shall disclose to the LNC situations in which such person's own economic or other interests, or duties to others, might conflict with the interests of the Party in the discharge of his/her duties. Any such disclosure shall be made at the earliest opportune moment, prior to the discharge of such duties and clearly set forth the details of the conflict of interest, in a written disclosure statement provided to the Secretary. No LNC Member, Party officer or employee shall: (a) transact business with the Party unless the transaction is fair and equitable to the Party; or (b) use information gained in the discharge of Party duties to the disadvantage of the Party.

#### 3) Employment Terms

Employment agreements shall require adherence to the Bylaws and policies adopted by the LNC as a condition of employment.

Employment agreements shall specify in writing that registering as delegate to any national party convention constitutes an immediate resignation of employment.

No employee of the Party shall be a member or alternate of the LNC or any Bylaws-specified committee.<sup>39</sup> Any person employed by the Party shall be terminated immediately upon his or her acceptance of election or appointment to the LNC or any Bylaws-specified committee.

Except as otherwise authorized in this Policy Manual, no employee of the Party shall endorse, support, or contribute any money, use his or her title or position, or work as a volunteer, employee, or contractor to aid:

- any candidate for public office prior to nomination, or
- any candidate for Party office

This shall not preclude any Party employee from being a candidate for public office.

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#### 4) Harassment and Offensive Behavior Prohibition

The Libertarian Party is founded on the key principles of liberty, responsibility, and respect. With that foundation, it is to be expected that libertarians treat each other with professional respect, thoughtful consideration, and fundamental decency. Violation of this expectation by members of the Party not only risks substantial legal penalties, it also undermines the very legitimacy of the Party and the honor of its members. Violation of this expectation by members of the LNC, whether towards other LNC Members or HQ staff, is therefore especially egregious. To prevent such inappropriate behavior, the following standards must be observed:

- All collective deprecation, whether alluding to sex, race, color, national origin, disability, age, religion, or any other protected category, must be avoided. Every person is a unique individual, and as the Libertarian Party is the Party of Individual Liberty, this injunction should doubly apply.
- Sexual harassment, like other forms of harassment, is prohibited. Sexual harassment includes unwelcome sexual advances, requests for sexual favors or any other conduct of a sexual nature when: (1) submission to the conduct is made either implicitly or explicitly a condition of employment; (2) submission to or rejection of the conduct is used as the basis for an employment decision affecting the harassed employee; or (3) the harassment has the purpose or effect of unreasonably interfering with the employee's work performance or creating an environment that is intimidating, hostile or offensive to the employee.
- Any behavior, whether verbal or physical, that clearly offends a reasonable person libertarian or not must be avoided. Libertarianism is a philosophy of respect for the individual, and must not be presented as being in harmony with behavior generally regarded as offensive.
- Any interaction which might be interpreted as abusing the apparent employeremployee relationship must be avoided. This applies to interactions of LNC Members with staff, and is to be extended to interactions with any consultant hired by the LNC.

You must exercise your own good judgment to avoid any conduct that may be perceived by others as harassment. The following conduct could constitute harassment:

- unwanted physical contact
- racial or sexual epithets

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- derogatory slurs
- off-color jokes
- sexual innuendoes
- unwelcome comments about a person's body
- propositions
- leering
- unwanted prying into a person's private life
- graphic discussions about sexual matters
- suggestive behavior, sounds, gestures or objects
- threats
- derogatory posters, pictures, cartoons or drawings

As a rule of thumb, if you think it might be offensive, it probably is.

Toward ensuring that all LNC Members are thoroughly familiar not only with this policy but also the ramifications of it, they must participate in a standard program of exposure to the issues raised by these concerns. The Chair is responsible to select the content of this training program, in consultation with Counsel, and participation should be arranged at the earliest practicable opportunity after the person becomes an LNC Member.

Any agreement that the LNC enters into with an affiliate must stipulate that the affiliate incorporate the principles set forth in the policy.

Any violation of this policy should be brought to the attention of the Chair, or the Chairman of the Judicial Committee. In response to every complaint, LNC will take prompt and necessary steps to investigate the matter and will protect the individual's confidentiality, as much as possible, recognizing the need to thoroughly investigate all complaints. LNC will take corrective and preventative actions where necessary. LNC will not retaliate against any individual who in good faith brings a complaint to the attention of LNC or participates in an investigation regarding a complaint. Any employee who violates this policy is subject to discipline, up to and including discharge.

Violations of this policy may result in disciplinary action against the perpetrator.

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#### Section 2.02 COMMITTEE SCOPE AND RESPONSIBILITIES

#### 1) Advertising & Publication Review Committee

The APRC shall review and advise whether public communications of the Party violate our bylaws, Policy Manual or advocate moving public policy in a different direction other than a libertarian direction, as delineated by the Party Platform.

Public communications may be defined in either of two categories: time-sensitive or enduring.

- Public communications that are of a time-sensitive nature, namely mass e-mails, news releases, twitter posts and blog entries, shall be made available to the APRC upon their publication.
- Public communications that are of a more enduring nature, such as LP News, Liberty Pledge News, self-published party literature and fundraising letters, shall be made available to the APRC before the final proof is approved for printing and distribution.

Staff may seek advance advice from the APRC on any proposed communication.

Staff may reasonably conclude that the failure of the APRC to provide advice in a timely manner is tantamount to the committee's approval.

- In the case of public communications that are of a time-sensitive nature, a response is considered timely if made within six hours of staff's submission of the subject matter to the committee, if submitted prior to its publication; and within forty-eight hours, if submitted after its publication.
- In the case of public communications that are of a more enduring nature, a response is considered timely if made within twenty-four hours of staff's submission of the subject matter to the committee.

If a majority of the committee concludes that a public communication violates the bylaws, Policy Manual, or advocates moving public policy in a different direction other than a libertarian direction, as delineated by the Party Platform, the committee chair shall report such to the Executive Director and the LNC Chair, citing the specific platform plank, bylaw or Policy Manual section. Official decisions of the APRC which are overridden shall be promptly reported to the LNC without revealing confidential employer-employee matters.

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Communications between the APRC, staff, and the LNC Chair are in the nature of confidential employer-employee communications. However, the APRC may by majority vote agree to consult with other relevant individuals about matters which come before it, conditioned upon the prior agreement by such individuals to maintain confidentiality of the discussions. The LNC Chair in his bylaws-defined role as Chief Executive Officer of the Party retains the sole right to discipline and discharge employees who repeatedly contravene official party positions.

#### 2) Audit Committee

The Audit Committee's tasks are to select an independent audit company and to direct the scale and scope of standard annual audits of the Party's accounting records and processes. Following receipt of the audit company's report, the Committee shall help the LNC interpret the audit results and assist the latter in preparing any action plans that might be needed to alleviate deficiencies.

#### 3) Convention Oversight Committee

The Convention Oversight Committee shall make recommendations for convention sites to the LNC, but the LNC shall choose the site. On other matters concerning the Party's conventions, the committee shall act on behalf of the LNC, including:

- conveying requirements to convention planners.
- ensuring the convention meets the Party's needs.
- reviewing and approving in a timely manner major elements, such as contracts, the convention budget and the convention program.

The committee shall periodically report its decisions and actions to the LNC.

# 4) Employment Policy and Compensation Committee

The Employment Policy and Compensation Committee shall develop documents, procedures, and guidelines for the effective administration, supervision and development of Staff, including but not limited to job descriptions, compensation ranges, hiring, training, performance reviews, promotion, progressive discipline and termination. The LNC may supersede any such documents, procedures and guidelines by adopting a replacement.

The Employment Policy and Compensation Committee shall also be available to Staff to discuss on a confidential basis the working environment or observed violations of the Policy Manual.

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#### 5) Affiliate Support Committee

For any affiliate not in a region, the Vice-Chair will serve the same intermediary role that Regional Representatives serve for the affiliates in their respective regions.

The Affiliate Support Committee (ASC) shall identify the needs and interests of the various affiliates. In addition, the ASC shall identify those affiliates that are in particular need of assistance that the LNC can provide.

Once each calendar year, at least two months prior to the preparation of the annual budget, the ASC shall deliver a report to the LNC, identifying and prioritizing those needs and interests of the various affiliates. This ranked list shall be taken into consideration when drawing up the following year's budget, and throughout the year as needed. This list will also assist the Executive Director in deciding how to assign tasks to staff, by identifying those services that staff provides to the affiliates that are the most desired.

The ASC shall also, as and when needed, recommend to the LNC measures that will address the particular affiliates that need assistance from the LNC.

The ASC will also establish a process for tracking the progress in meeting those needs.

#### 6) Information Technology Committee

The IT Committee shall

- Work with staff to identify the current Information Technology use at HQ;
- Discuss with staff the anticipated IT needs and how to meet those needs;
- Survey the list of possible vendors and solutions to those needs, and reduce the list to a small number;
- Recommend to the LNC an implementation of the IT tools that will best satisfy those needs only where satisfying those needs with a preferred vendor and solution can not be accomplished within the existing budgetary authority of staff;
- Monitor progress in the transition and implementation to that solution as it pertains to HQ;
- Monitor progress in the transition and implementation to that solution as it pertains to relations with the various affiliates;

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- Propose standards for transfer of data between HQ and the affiliates; and
- Report to the LNC on the current state of HQ Information Technology and plans for improvement. Nothing in this policy should be construed as requiring staff to consult with this Committee for routine changes or any changes that are not expected to have an effect on the way HQ deals with any affiliate. Any change to the Information Technology at HQ that will affect the way finances are handled or the way FEC reports are generated must be approved by the Treasurer.

#### 7) Outreach Committee

The Outreach Committee shall:

- 1. Solicit LP members who have connections to groups which might be open to libertarian ideas and who would be willing to serve as, or work with, spokespersons to those groups;
- 2. Assist these spokespersons in identifying the best ways to reach their groups;
- 3. Help these spokespersons package libertarian ideas in language appropriate to their groups; and
- 4. Provide training in how to deliver the message most effectively.

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#### Section 2.03 FINANCIAL MATTERS

#### 1) Bad Debt Write-Off

A receivable shall be eligible for write-off if documentation of timely and reasonable efforts to collect the debt consistent with existing accounts receivable policy is presented and there is no likelihood of collecting the debt through a collection process.

Writing off any amount less than \$1,000 requires approval of the Chair; greater amounts require approval of the LNC.

Any debtor with a written off balance shall be denied any trade relationship with the LP.

#### 2) Banking Relationships

The Treasurer shall develop and maintain appropriate banking relationships. The Treasurer is authorized to set up checking accounts, with the approval of the Chair, in order to carry out the business of the LNC. 40 Persons permitted to sign will include only the officers, the Executive Director, and those LPHQ staff members to be agreed upon by the joint decision of the Chair and the Treasurer. 41

### 3) Budget

The Executive Committee, in consultation with the Executive Director, shall develop an annual operating budget and present it to the LNC for approval prior to the start of each fiscal year. This budget shall include a statement of anticipated revenue and expenditures in sufficient detail to adequately outline specific activities and plans, including those for raising funds, and to outline the major categories of expense required to implement each activity or plan. 42

Sufficient details shall be provided that (at a minimum) include underlying assumptions and amounts for the following major categories:

- Support and Revenue
  - Membership Dues
  - Donations
  - Recurring Gifts
  - Board Member Solicitations
  - o Executive Director/Chair Solicitations
  - Conventions and Events

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- o Publications, Materials and Other Sales
- o Donor Restricted Funds (e.g. Ballot Access and Campus Outreach)
- Cost of Support and Revenue
  - General Fundraising Costs
  - Membership Fundraising Costs
  - Convention and Event Costs
  - Direct Costs Related to Other Sales
- Compensation and Administration
  - o Compensation Salaries, wages, benefits, taxes and related expenses
  - Administration Rent and utilities, accounting, bad debts, bank charges, depreciation, equipment leases & maintenance, insurance, legal, office supplies, postage & shipping, printing, software & other information technology, telephone, travel and other administrative expenses
- Program Expenses
  - Affiliate Support Develop and support state and county affiliate parties
  - o Ballot Access Getting candidates on ballots, including required lawsuits
  - o Branding Develop and maintain a positive image in the minds of voters
  - o Campus Outreach Recruiting and supporting on campus groups
  - Candidate Support Recruiting and supporting candidates
  - Litigation Lawsuits to change public policy, excluding ballot access
  - o Lobbying Efforts to change laws, including ballot access laws
  - Media Relations Direct communication with the media
  - o Member Communications LP News and other member communications
  - Outreach Initiatives to reach the general public and outside groups
  - Voter Registration Voter registration campaign efforts

#### Capital Expenditures

No budget shall be submitted to the LNC for approval that exceeds 110% of the actual revenue over the immediate past 12 months prior to the date of the budget approval.

Year-end closing positive or negative fund balances for restricted funds shall be reflected in the next year's budget as incremental budgeted expenses or revenues.

Funds shall not be disbursed for any budget line that exceeds the total budgeted expense amount by 10% or \$100, whichever is more. Funds shall not be disbursed for any expense which is not in the budget, unless otherwise authorized in this Policy Manual.

The exact levels of financial support provided by the Party for LP News shall be established annually in the approved budget for the Party or in other LNC resolutions.

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The Treasurer shall report any unauthorized expenses to the LNC.

#### 4) Expense Reimbursements

The Chair or Treasurer shall be required to approve (and evidence by signing or initialing) all expenses and expense account reimbursements more than \$200 made to the Executive Director or other officers prior to payment. No officer shall approve his or her own expenses. To avoid possible hardship due to delays in such approvals, the Chair or the Treasurer may at his or her discretion authorize a permanent expense advance of up to \$200 per individual, which shall be considered a draw against any reimbursable expenses incurred but not yet reimbursed. Any such advances so made shall be fully reflected on the Party financial statements and shall be repayable in full by the individual immediately upon termination of employment or ceasing to hold LNC office for any reason. Any exception to this policy must be approved in writing by the Chair.

Travel expenses incurred by officers for the explicit purpose of conducting Party business (excluding those incurred for the purpose of attending LNC meetings) may be reimbursed. Business travel expenses not pre-authorized by the LNC must be deemed necessary and approved in writing by the Chair to qualify for reimbursement. All travel expense reports are to be audited by the Treasurer, and approved by the Treasurer and the Chair.

#### 5) Financial Exigency

The Chair or Treasurer is authorized to execute up to \$100,000 in promissory notes while the LNC has specifically declared that a state of financial exigency exists and the only reasonable method of forestalling legal action is to execute promissory notes.

The Chair must approve all negotiated terms with the goal being a schedule that the Party can successfully meet to extinguish its debts within six months. Such promissory notes shall only be executed with the following terms:

- Only for a legitimate trade payable in an amount not to exceed \$25,000 per vendor, and then only to each specific creditor or vendor involved.
- Vendor agrees in writing not to assign the note to any third party.
- A rate of interest no greater than 12% per annum from date of note execution.
- A duration not exceeding six months from note execution. If debt extinguishment is not possible in that time frame, no note shall be executed.

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#### 6) Fundraising and Contributor Relationships

The Treasurer shall develop and maintain appropriate contributor relationships. The Chair shall approve all fundraising letters.

#### 7) Special Events

The LNC or the Executive Committee may designate certain Party efforts as "special events". All revenues for special events must be directly deposited into "Special Events" accounts dedicated for that purpose. All disbursements for special events must be made from these same accounts to the extent their balances permit. Other party funds shall not be dispensed for these events without prior approval of the Chair, nor shall special events funds be used for other purposes until all obligations relating to that event have been discharged.

#### 8) Special Projects and Task Forces

Special projects and task forces may not be used to raise money unless and until the requirements for such projects, as delineated elsewhere in this Policy Manual, have been fulfilled.

Projects shall be self funding and shall expend or obligate only money which has been received unless such expenditures or obligations are approved in advance by the LNC.

### 9) Targeted Reserve

The targeted Reserve shall be equal to the sum of all monthly occupancy, labor and governance expenses.

### 10) Treasurer's Reports

No later than 45 days after each calendar quarter, the Treasurer shall prepare a quarterly Treasurer's Report to be mailed to any sustaining member who either was a delegate at the most recent regular convention or requests such report. 43

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No later than the end of each calendar month, the Treasurer shall prepare a monthly Treasurer's Report to the LNC reflecting the Party's financial position and the results of its operations through the previous calendar month. <sup>44</sup> The report shall include at least the following:

- Statement of Net Assets with balances measured in dollars for each month of the current year and comparative year end balances for each of the past four years.
- Statement of Operations with activity measured in dollars for each month of the current year for each of the budgeted categories of revenue and expense, a projection or extrapolation to the end of the current calendar year, and comparative annual activity for the past four years
- Statement of Operations with activity measured in percentages for each month of the current year for each of the budgeted categories of revenue and expense and comparative annual activity for each of the past four years
- Statement of Operations with activity measured year-to-date in dollars for each of the budgeted categories of revenue and expense, a projection or extrapolation to the end of the current calendar year, a comparison with the current year budget, and comparative annual activity for the past four years
- Statement of Cash Flows with activity measured in dollars for each month of the current year and comparative annual activity for the past four years
- Statement showing average per donor metrics of revenue and cost of revenue for new donors versus existing donors for each month of the current year compared with at least one previous year. Fundraising effectiveness and efficiency measurements should be disclosed for each of the common methods of solicitation (i.e. direct mail, online, telephone, pledges, events, board solicitation, ED/chair solicitation, bequests, and other)
- Charts displaying monthly trends in cash balances net of liabilities, number of new donors and their average first contribution, and revenues by source
- A narrative analyzing the current financial state of the Party compared with the same time four years previous, variances with the adopted budget, prospects for the near future, and the financial aspects of goals being pursued by the LNC.

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#### Section 2.04 LEGAL MATTERS

#### 1) General Counsel

The LNC shall appoint an attorney to serve as the Party's General Counsel.

#### 2) Authorization of Lawsuits

Prior to the filing of a lawsuit, or the joining of a lawsuit filed in any court, in which the LNC or the national Libertarian Party is proposed to be a named plaintiff, to the preparation and filing of a friend of the court brief, or to providing material (costing in excess of \$1,000) financial support for the litigation, the Chair shall:

- Advise all LNC Members (including alternates) of the proposed lawsuit, its purpose, and its estimated cost;
- Confirm, or seek and obtain approval for, the budgetary authority for the expenses of the lawsuit as provided elsewhere in this Policy Manual; and
- Seek and obtain approval of the Executive Committee for participation in the lawsuit.

#### 3) Contracts and Contract Approval

All contracts or modifications thereto shall be in writing. The Chair shall approve any contract in excess of \$7,500. All contracts of more than one year in duration or for more than \$25,000 shall be reviewed and approved by General Counsel prior to signing by the Chair. Independent contractors doing business with the LNC are required to sign formal contracts that clearly set forth the parties' intention that they be treated as independent contractors.

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#### Section 2.05 MEMBERSHIP POLICIES

#### 1) Membership Forms

Membership forms produced by the LNC shall include a membership statement that meets the requirements of Article 5, Section 1 of the Party Bylaws. Any new wording for the membership statement shall be subject to the same review process as all other Party Literature.

#### 2) Association Levels

The following levels of association are recognized by the Party:

•	Basic	\$25 annual dues payment
•	Regular	\$50 annual dues payment
•	Supporting	\$100 annual dues payment
•	Sponsor	\$250 annual dues payment
•	Patron	\$500 annual dues payment
•	Torch Club	\$1,000 in dues or contributions price

Torch Club \$1,000 in dues or contributions prior twelve months
 Chairman's Circle \$5,000 in dues or contributions since last convention

# 3) Life Membership Status

A member who contributes at least \$1,000 during any twelve-month period shall be granted life membership in the Party. 45

#### 4) Benefits

Non-member contributors shall be provided all benefits provided to member contributors, except for those rights specifically granted only to members or sustaining members by the Party Bylaws or this Policy Manual.

A member or non-member contributor with a future benefits lapse date shall be entitled to the following basic benefits:

- Customized Party membership card, updated annually, identifying the individual's level of association and lapse date
- Subscription to LP News

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Those maintaining Torch Club status shall also be entitled to the following benefits:

- Special mailings
- Invitation to the Torch Club event at the convention

Those maintaining Chairman's Circle status shall also be entitled to the following benefits:

- Special mailings
- Invitation to the Torch Club event at the convention
- Invitation to the Chairman's Circle event at the convention
- Participation in special conference calls with the Chair

Staff shall have the discretion to create and bestow additional benefits.

#### 5) Benefits Lapse Date

An individual's benefits lapse date is independent of the sustaining membership lapse date defined by the Party's Bylaws. 46

Individuals making a first contribution shall have a benefits lapse date established one year from the date of receipt. Individuals who remit the required amount of dues in response to a membership renewal request shall have the benefits lapse date extended by one year from the existing lapse date or one year from the date of receipt, whichever is later.

Individuals who remit the required amount other than dues during the Renewal Period shall have the benefits lapse date extended by one year from the existing lapse date or one year from the date of receipt, whichever is later.

Individuals pledging at least \$10 per month using an automated recurring payment method, such as a valid credit card or ACH debit, shall have their benefits lapse dates extended to the last day of the following December.

Other contributions in response to other than a membership renewal appeal shall not as a policy extend the benefits lapse date, however Staff shall have the discretion on a case-by-case basis to extend a contributor's benefits lapse date up to one year from the last contribution date, if failure to do so would damage donor relations.

Notwithstanding the above, an individual who has contributed an amount sufficient to have qualified for life membership status shall be entitled to lifetime basic benefits.

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#### Section 2.06 PARTY COMMUNICATIONS

#### 1) Official Spokesperson

The Chair represents and serves as the chief spokesman of the Party as appropriate, including:

- representing the Party to the public, including the business community, media, other political and educational organizations, government agencies, and elected officials;
- planning and directing all investigations and negotiations pertaining to cooperative efforts of the Party with non-libertarian political organizations and the acquisition or sale of major assets;
- maintaining systems of internal and external communication, including providing a monthly chair's report to all LNC Members.

#### 2) Statue Of Liberty

The Statue of Liberty graphic is considered the appropriate graphic symbol to be used on Party materials.

#### 3) Literature

All reprints of Party literature shall be required to show credit to the author if such credit is given on the original. All wording on material produced by the Party shall be regarded as integral to the piece, and no wording shall be added to materials after approval of their form and content by the LNC. This requirement shall not apply to copyrights, addresses, etc. All materials for public distribution will carry the designation "Libertarian Party."

#### 4) LP News

LP News is the name of the Party's newsletter and as such is the principal regularly issued publication of the Party. It is the major communications medium of the party. It conveys the Party's message and self-image to all who receive it. It serves as the one unifying publication for the political views within the Party.

The LP News shall be published in a tabloid format. The frequency of publication shall be at least bimonthly unless the Chair decides that frequency is inconsistent with the approved budget or the Party's current financial condition. The number of pages per issue and the circulation per issue shall be the responsibility of the Chair consistent with the approved budget and the Party's current financial condition.

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The selection of articles, their layout and the graphics for LP News, the relative amount of space assigned to articles, advertisements, Party announcements, and regular features shall be the responsibility of the Chair except as detailed in this Policy Manual.

The LP News is distributed to three major groups: Party members and contributors, media representatives, and prospective members. The LP News shall address itself primarily to Party members and its role shall be complementary to other publications within the libertarian movement.

The LP News shall focus on three types of articles:

- those providing a libertarian perspective on current issues along with how and why this perspective differs from that of other political parties;
- those providing information on libertarian, libertarian oriented and Party activities around the U.S. and the world; and
- those discussing the tactics and strategy of Party political activities.

This leaves to other publications the areas of scholarly articles, in-depth analysis of current issues, regular coverage of the arts (book and film reviews), analysis of libertarian movement (as opposed to Party) tactics and strategy, in-depth debate of questions on which there is no libertarian consensus, critique of individuals within the libertarian movement, and reporting of routine state and local activities and personalities.

The proper tone for all articles is factual and even-handed. "Mainstream" political rhetoric shall be used to present "radical" libertarian ideas. "Buzz words" and "libertarian jargon" shall be avoided in order to make the LP News appealing to the broadest possible readership. Personal attacks on persons and institutions within the libertarian movement are to be avoided.

The articles in LP News shall, on the whole, represent the core ideas of agreement in the Party. No articles shall be published which contradict the Party Platform. Articles which address areas where the Platform is silent may be published provided that they are noted as representing the opinions of the author only and not those of the Party.

Recommendations appearing in the LP News for the study of Internal Education material not produced by the Party shall be accompanied by a disclaimer to the effect that they may contain material inconsistent with the Platform. The only authoritative statement of Party positions is contained in the Platform.

No classified advertising shall be accepted. All advertisements will be clearly labeled as such.

A directory of state and Party contacts shall be included at least once each year. Information on where to find a directory of contacts online shall be published monthly.

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#### 5) Assuring Quality Communications

If a majority of all LNC members notify the Secretary of their belief that a proposed or actual public communication is detrimental to the image of the Party, such notification to occur no later than 72 hours after the public communication is published, the Secretary shall inform the Executive Director and Chair of this finding, and such communication shall not be further disseminated, and to the extent possible, already-disseminated material shall be promptly removed from the public sphere.

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#### Section 2.07 PARTY RECORDS

#### 1) Proposed Agenda and Reports

The proposed agenda and all reports shall be distributed to the LNC at least 14 days prior to the session.<sup>47</sup>

#### 2) Delegate Allocation Based on Presidential Votes

The Secretary shall distribute to each affiliate party the Presidential vote totals which the Secretary proposes to use for purposes of delegate allocation for National Conventions as provided for in the Bylaws, no later than the last day of April in the year following a Presidential election. If any Party member seeks a modification of the vote totals proposed by the Secretary, the member shall file with the Secretary a written request to modify the totals along with any documentation supporting the request no later than the last day of May of the same year. The Secretary shall review all such requests to modify the Presidential vote totals and distribute a final allocation of delegates based on Presidential vote totals no later than the last day of July of the same year.

#### 3) Document Distribution

The Secretary shall assure that LNC Members, alternates, and state chairs shall receive copies of the Bylaws and Platform after each convention. The Secretary shall assure that LNC agendas, minutes, mail ballots, resolution updates, and other supporting material shall be sent without charge to all LNC Members, alternates, and committee chairs, as well as to any state chair that requests them. Any Party member may obtain these materials at his or her own cost.

### 4) Electronic Mail Ballot Results

The Secretary shall report the results of electronic mail ballots at each LNC meeting immediately following those ballots.<sup>48</sup>

# 5) Minutes of Conference Calls <sup>49</sup>

Meeting minutes for conference calls may be promoted from draft status to official as follows:

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- The Secretary shall draft minutes for conference calls (or meetings by video conference or other technology that permits remote access) that shall be mailed or e mailed to all LNC Members not more than 10 days after each meeting.
- Assuming the Secretary mails or e-mails minutes from a conference call within 10 days of the conference call to LNC Members as prescribed above, members shall have until 15 days after the conference call to submit requests to the Secretary for changes, alterations and corrections to the minutes.
- If the Secretary then resubmits a version to the LNC by 20 days after the conference call, that version shall be deemed official on the 27th day following the conference call if neither the Secretary nor Chair receives any objection from any member of the LNC.
- The Secretary shall send an official copy of conference call minutes to staff within 14 days of the promotion of those minutes from draft to official status.

These provisions are void if the Secretary fails to distribute an initial version within 10 days.

In the event these provisions fail to produce official minutes for conference calls, the following face-to-face LNC meeting will address the minutes in question.

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#### Section 2.08 POLITICAL CAMPAIGNS

#### 1) Qualifications for Party Support

The Party may financially support the candidacies of persons who meet the following requirements:

- they are running as candidates of the Party unless the laws in their state make it necessary or desirable for ballot access purposes that they run as independents;
- they are certified as libertarian candidates by the governing board of the Party in their state; and
- they refrain from supporting any Presidential ticket other than the Party candidates.

#### 2) Limitations on Party Support for Public Office

Party resources shall not be used to provide information or services for any candidate for public office prior to the nomination unless:

- such information or services are available and announced on an equal basis to all Libertarians who have declared they are seeking that nomination,
- such information or services are generally available and announced to all party members, or
- the service or candidate has been approved by the state chair.

#### 3) Liability for Political Campaigns

The LNC will not be responsible for the debts incurred by future presidential campaigns or any other campaign. However, the LNC may vote to make monetary and non-monetary contributions to such campaigns under the limits prescribed by law. If such contributions are made, they shall be made only after such candidate or campaign has agreed to meet the reasonable financial and budgetary controls set by the LNC. No candidate or staff member of a campaign is permitted to place orders, make purchases, or sign contracts in any manner that would lead a person to assume that the LNC is liable for the debt.

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#### Section 2.09 OTHER MATTERS

#### 1) Affiliation with Other Organizations

The Party shall maintain membership in the Coalition for Free and Open Elections (COFOE).

#### 2) Project Administration

A detailed proposal specifying the purpose, means, personnel, and objectives proposed for the project must be prepared in writing and approved by the LNC.

A Project manager shall be selected by the LNC. The Project Manager will be responsible for the development and execution of the project. All Project activities are to be directed by the Project manager, or by a delegated party. Use of the dedicated fund raising list, access to new LNC donor information, or access to available funds shall not be unreasonably withheld.

A budget for a new project must be included as part of the proposal to be approved by the LNC. Budgets for ongoing projects will be included in the annual budget.

Projects are to develop a dedicated funding stream, raising funds in a manner that does not substantially erode core fund raising. Use of the complete donor list for direct response mail, bulk e-mailing or telephone fundraising shall require the approval of the LNC.

Restricted Project Funds shall be charged:

- All direct expenses of fund raising, including:
  - o dedicated staff time for writing and/or proofreading:
  - o all costs associated with fundraising (LP News ads, printing and postage).
  - o merchant fees, if any.
  - o All other expenses necessary to implement the project
- A 10% of the amount of each contribution not to exceed \$10 which shall account for:
  - o caging and accounting for funds received and expenses paid;
  - management oversight of caging, expenses and program implementation;
     and
  - o an allocated portion of occupancy and operations cost.

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#### 3) Hiring and Termination

The Chair shall appoint and employ the Executive Director with the approval of the LNC, subject to the right of the LNC to discharge the Director at any time by majority vote. The Chair shall provide advice and consent to the Executive Director on the appointment, employment, and termination of all LPHQ personnel.

The office of the LNC shall conduct a credit and criminal background check prior to offering employment to any prospective employee.

Employees and candidates for employment shall be obligated to notify the Chair, Executive Director and Employment Policy and Compensation Committee of the full details of any arrest or conviction of crimes punishable by imprisonment, or of any personal financial problem, including involuntary liens or any filing for personal bankruptcy.

The office of the LNC shall not employ any person who has been convicted of a crime against property or person, unless with the approval of the Employment Policy and Compensation Committee. The Chair shall promptly disclose to the LNC as a confidential employer-employee matter that such approval has been given. The LNC may override such approval, but the motion shall not reveal confidential details.

The office of the LNC shall not allow any employee with a history of financial problems, including involuntary liens or who has filed for personal bankruptcy, to handle money or negotiable instruments, access donor information, approve or negotiate purchases with contractors or suppliers, or prepare accounting records, unless with the approval of the Chair and the Employment Policy and Compensation Committee. The Chair shall promptly disclose to the LNC as a confidential employer-employee matter that such approval has been given. The LNC may override such approval, but the motion shall not reveal confidential details.

#### 4) Employee Performance Standards

The following applies to all employees who report directly or indirectly to the Executive Director.

The office of the LNC shall promote a positive work environment by establishing clear standards for work performance.

Annual reviews shall be conducted during the fourth quarter of each year for all employees using procedures and guidelines developed by the Employment Policy and Compensation Committee.

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If an employee's job-related behavior does not meet expected and communicated performance standards, a process of progressive discipline shall be employed, using procedures and guidelines developed by the Employment Policy and Compensation Committee.

#### 5) Limitations on Party Support for Party Office

Party resources shall not be used to provide information or services for any candidate for party office unless:

- such information or services are available and announced on an equal basis to all Libertarians who have declared they are seeking that office, or
- such information or services are generally available and announced to all party members.

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#### Article III. ENDURING STAFF ORDERS

Staff Orders are orders to staff by the Libertarian National Committee. They are a special category of Standing Rules, which relate to details of administration. They are superseded only by the parliamentary authority, Special Rules of Order, Bylaws, the Corporate Charter and any applicable procedural rule prescribed by federal, state or local law, unless the rules in such documents specifically provide for their own suspension.

Members of staff are responsible for reading, understanding, and complying with the articles of this Policy Manual entitled Standing Rules, Enduring Staff Orders, and Enduring Executive Orders. Special Rules of Order are generally not applicable to staff.

A Staff Order, just like any other standing rule, may be adopted, amended, rescinded or suspended. Adoption requires a majority vote. Amendment or rescission requires either (a) a majority vote with previous notice or (b) without notice a two-thirds vote, or (c) a majority of the entire membership of the LNC. Suspension requires a majority vote of the Libertarian National Committee, but suspensions cannot apply outside of a meeting context <sup>50</sup>

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#### Section 3.01 GENERAL STAFF RESPONSIBILITIES

#### 1) General LP Headquarters Responsibilities

The purpose of LPHQ is to provide full-time, professional support for the on-going political activities of the Party. The activities of LPHQ include:

#### • RECORD KEEPING

- o membership/contributor database
- accounting
- o FEC reports
- o archives

#### MEMBER SERVICES

- o filling orders and requests
- o answering questions
- handling complaints
- o acknowledging and reviewing correspondence

#### DEVELOPMENT ACTIVITIES

- o inquiry response
- o direct mail prospecting
- o process liberty pledge payments
- o direct mail fundraising
- o telemarketing support
- o membership packets/cards
- o premium fulfillment
- o long-term renewals
- o major donor program
- o wills and bequests
- o donor thanks and recognition

#### • LNC AND AFFILIATE PARTY SERVICES

- o reports to state affiliates, LNC, and Executive Committee
- o state and national contact lists
- o lists of Libertarian office holders
- o mailing the updated Bylaws and Platform to all LNC Members, alternates, and state chairs
- o state, local, and campus organizing
- o activist training and support

#### • EXTERNAL COMMUNICATION

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- o news releases
- o response to media inquiries/requests
- o development and maintenance of media contacts and lists
- o public testimony
- o participation in outside conferences

#### POLITICAL ACTION

- o ballot access
- o campus support
- o candidate recruitment and training

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#### Section 3.02 SPECIFIC STAFF RESPONSIBILITIES

#### 1) LP News Editor Responsibilities

The Executive Director shall select the Editor of LP News. Due consideration should be given to the professional as well as libertarian background of the individual selected.

Final responsibility for the production of LP News must rest with one person: the Editor. It is the responsibility of the Editor to produce the best possible publication within the guidelines of the policies for LP News.

#### 2) Political Director Responsibilities

Duties of the Political Director shall include recruitment of candidates for all levels of public office and public advocacy of support for all stages of their candidacy.

The Political Director shall not provide preferential treatment to any announced Libertarian Party candidate for public office over another announced Libertarian candidate for the same office unless done so with the express written permission of the state chair.

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#### Section 3.03 AFFILIATE RELATIONS

#### 1) Affiliate Relationships

Special agreements with states require the approval of the LNC.

#### 2) Data Sharing with Affiliates

LPHQ will provide all officially recognized state-level affiliates with a list of Constituents residing in the area covered by that affiliate, within the first 5 business days of the month to the affiliate chair, or his designee.

Such list shall include the following data elements (where available and applicable):

- A unique ID
- First, Middle and Last Name
- Postal mailing address
- Home and work phone and email address
- County of residency, if that information can be obtained via commonly available sources within reasonable cost
- Join and Expiration Dates
- Donation classification level (basic, life, etc)
- Existence of signed certification
- Sustaining membership status
- Other data elements, at the discretion of LPHQ

The affiliate chair may request that additional people receive copies of the constituent list. LPHQ will establish and publish formal procedures for state chairs to follow in this regard.

The LPHQ will endeavor to provide the list in the file format requested (PDF, Excel, CSV, etc), but is under no obligation to do so, as it cannot guarantee that all file formats will always be available.

Should the LPHQ desire to change the quantity or order of the data elements, it will provide one month's notice of such change.

The LPHQ makes no further guarantees regarding the format, method of delivery or structure of the data.

All official communications regarding the database export format will be made via the state chairs e-mail list and a moderated database announce e-mail list to be administered by the

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LNC and that it is the responsibility of the affiliate chair to make sure the appropriate database contacts are on the database announce e-mail list.

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### Section 3.04 DONOR & VENDOR RELATIONS AND FINANCIAL MATTERS

#### 1) Accounts Receivable Monitoring

The Executive Director is responsible for monitoring receivables on an ongoing basis and presenting write off proposals to the Chair or the LNC.

#### 2) List of Unauthorized Vendors

The Executive Director shall maintain a list of individuals denied any trade relationship with the LP, due to any debt to the Party being written off.

#### 3) Revenue and Spending

The Executive Director shall notify the LNC of any intention to undertake any project that is estimated, on gross, to cost more than 2.5% of budgeted revenue. The Executive Director must immediately report to the LNC when any project's gross cost unintentionally exceeds 2.5% of budgeted revenue.

The Executive Director shall provide monthly budgets for the next calendar year's proposed budget, including when reserve funds might be required.

The Executive Director shall not disburse any funds in excess of authorized limits until a budget amendment is approved. Failure to follow this policy may be cause for dismissal.

The Executive Director shall promptly report to the Executive Committee if cumulative revenue as of the end of the month is less than 90% of the accepted budget and submit detailed plans for appropriate expense reductions for the remainder of the budget period.

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#### Section 3.05 MEETING SUPPORT AND DOCUMENTATION

#### 1) Proposed Agenda

The proposed agenda shall be posted on the LP.Org website at least seven days prior to the session.

#### 2) Document Distribution

A listing of LNC agendas, minutes, mail ballots, resolution updates, and other supporting material prepared by the Secretary shall be available from LPHQ on request and may be periodically sent to state chairs and/or advertised in the LP News.

#### 3) Recording of Meetings

The Executive Director shall be responsible for recording all LNC meetings on audio or video medium, providing a copy to the Secretary. Such recordings shall be destroyed promptly after the approval of the minutes.

#### 4) Website

Staff shall post all official minutes to an archive section on the Party's website.

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#### Section 3.06 OTHER MATTERS

#### 1) Coordination and Support of Project Managers

The Executive Director shall coordinate vendor contracts, project communications to donors or service providers, and the timing and content of fundraising appeals.

#### LNC staff will:

- Process and cage all fund raising receipts and maintain all project donor records in the donor database;
- Pay all approved project expenses and maintain records of all project expenditures; creating contact (mail, e-mail, phone) lists at the request project manager;
- Create contact (mail, e-mail, phone) lists at the request of the project manager
- Send bulk e-mails at the request of the project manager;
- Provide bids for all printing and mailing expenses;
- Provide an approved list of vendors for project expenses, where applicable;
- Establish separate bank accounts, at the discretion of the executive director;
- Establish an easy and prominent way to donate and pledge to the project on the website.

Staff shall not be responsible for oversight or direction of any project activity.

#### 2) Membership Certification Statements

A list of approved wording for membership certification for use in Party literature shall be maintained at the National office.

#### 3) Notifying Candidates of LNC Campaign Obligation Policy

The Executive Director is responsible for publicizing the LNC's policy to all candidates for the Presidential nomination and other candidates who seek aid from the LNC or the national office. This policy is that no campaign is permitted to place orders, make purchases, or sign contracts in any manner that would lead a person to assume that the LNC is liable for the debt.

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#### Article IV. ENDURING EXECUTIVE ORDERS

Executive Orders are orders to staff by the Chair. They are a special category of Standing Rules, which relate to details of administration. They are superseded only by the parliamentary authority, Special Rules of Order, Bylaws, the Corporate Charter and any applicable procedural rule prescribed by federal, state or local law, unless the rules in such documents specifically provide for their own suspension.

Members of staff are responsible for reading, understanding, and complying with the articles of this Policy Manual entitled Standing Rules, Enduring Staff Orders, and Enduring Executive Orders. Special Rules of Order are generally not applicable to staff.

An Executive Order, just like any other standing rule, may be adopted, amended, rescinded or suspended. However, since the Chair is effectively a committee of one, his unilateral decision to create, amend or repeal such Executive Orders will always meet the threshold of a majority of the entire committee, so notice is not required.<sup>51</sup>

There is no requirement that the Chair commit Executive Orders to writing.

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#### Section 4.01 EXECUTIVE DIRECTOR MATTERS

#### 1) Position Description of Executive Director

The ED is the chief operating officer of the Party, serving at the pleasure of the Chair, with a compensation package (with a bonus incentive structure) specified in a contract negotiated by the LNC Chair. The position shall have the following responsibilities:

#### **ADMINISTRATION**

- Establish the organizational structure of the staff.
- Direct, coordinate and administer the activities of the staff within the parameters of the approved budget and established policy.
- Support the development of the annual budget, in coordination with the Treasurer, for submission to the LNC for approval.

#### PERSONNEL

- Recruit, train and assign all staff members
- Implement the Employee Manual; ensure that it is reviewed and modified as appropriate to continually reflect that all employees are highly valued and their rights are protected.
- Regularly evaluate the performance of all staff; counsel them regarding improvement and how to better contribute to staff effectiveness.
- Appoint, employ and terminate staff in consultation with the Chair.

#### **COMMUNICATIONS**

- Maintain frequent and substantive contact with the LNC Chair; keep members of the LNC informed as appropriate
- Provide data, information and other support to affiliates
- Reports:
  - o Monthly, provide a Membership Report
  - o Monthly, a Financial Report to the LNC (upon approval by the Treasurer).
  - Two weeks prior to a scheduled LNC meeting, provide an Operational Report to include input from key staff members and a summary of staff personnel changes.
  - o At the LNC meeting following a general election, make a best effort to provide a summary of all elected Party officeholders.

#### **FINANCIAL**

- Execute the LNC approved annual budget; coordinate with the Chair and the Treasurer if available resources will not support budget execution.
- Submit all contracts over \$7,500 to the Chair for approval prior to commitment.

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- Be responsible for soliciting major donor participation. Maintain a listing of major donors and grow that list.
- Direct the development and execution of fundraising direct mail; assess and analyze the effectiveness of each mailing.

#### **OUTREACH**

- Represent the Party in the DC community and act as a spokesperson for the Party.
- Develop and nurture effective working relationships with the news media, political entities and relevant think tanks.

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June 22, 2011	Assuring Quality Communications, Section 2.06.5
May 26, 2011	Advertising & Publication Review Committee, Section 2.02.1
February 20, 2011	Sections 1.01.3, 1.04.1, and 2.07.4
January 11, 2011	Treasurer's Reports, Section 2.03.10
December 26, 2010	Budget details, Section 2.03.3
November 21, 2010	Previous Notice, Section 1.02.1
October 25, 2010	IT and Convention Oversight Committee, Section 1.03.1
October 8, 2010	Convention Oversight Committee, Section 2.02.3
July 11, 2010	Information Technology Committee, Section 1.03.1 & Section 2.02.6
July 11, 2010	Outreach Committee, Section 1.03.1 & Section 2.02.7
July 10, 2010	Meeting Minutes, Section 1.02.6
May 31, 2010	EPCC and Convention Committee, Section 1.03.1
February 28, 2010	Affiliate Support Committee, Section 2.
December 6, 2009	Membership Benefits – Renewals, Section 2.05
December 6, 2009	Agenda Format, Section 1.02.1
December 6, 2009	Definition of Previous Notice for Meetings, Section 1.02.1
December 6, 2009	APRC, Section 2.02
December 6, 2009	Hiring and Termination, Section 2.09.3
December 5, 2009	Policy on Merit Based Relationships, Section 2.01.3
December 5, 2009	EPCC Responsibilities, Section 2.02.4
December 5, 2009	Authority to set Agenda, Sections 1.01.1, 2.07.1, 3.05.1
November 19, 2009	Employee Performance Standards, Section 2.09.4
September 28, 2009	Membership, Section 2.05, 3.03
September 11, 2009	General Delegation of Authority – Executive Committee,
	Section 1.01.3
September 6, 2009	Authorize Secretary to make Technical Changes, Section
	1.01.4
August 20, 2009	Adoption of Reformatted Policy Manual

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#### **Article V. ENDNOTES**

<sup>1</sup> Other terms defined in the Bylaws may also be included in this document.

Note: RONR page 80 defines session as a "meeting or series of connected meetings devoted to a single order of business, program, agenda or announced purpose, in which—when there is more than one meeting—each succeeding meeting is scheduled with a view to continuing business at the point where it was left off at the previous meeting."

In the absence of this rule, previous notice would not require the full text of the motion or resolution, only an accurate and complete statement of purport.

Note: RONR page 80 defines session as a "meeting or series of connected meetings devoted to a single order of business, program, agenda or announced purpose, in which—

<sup>&</sup>lt;sup>2</sup> See RONR, page 256, lines 20-24.

<sup>&</sup>lt;sup>3</sup> Normally, alternates may only fill vacancies, not absences. However, Bylaw 8.1 authorizes the LNC to delegate its authority to others, otherwise only members could participate in meetings. In the absence of this rule, the only role for alternates would be voting in mail ballots, in accordance with Bylaw 8.9.

<sup>&</sup>lt;sup>4</sup> In the absence of this rule, RONR page 443 states that the Secretary would be responsible for preparing "prior to each meeting an order of business for the use of the presiding officer, showing in their exact order, under the correct headings, all matters known in advance that are due to come up and – if applicable – the times for which they are set."

<sup>&</sup>lt;sup>5</sup> LNC is delegating its authority in accordance with Bylaw Article 8.1, which states "The National Committee may delegate its authority in any manner it deems necessary." In the absence of this rule, all authority would be retained by the LNC.

<sup>&</sup>lt;sup>6</sup> RONR p. 579-80 authorizes an assembly to delegate technical changes of documents, provided they do not change the meaning. In the absence of this Rule, virtually all changes would require a vote of the LNC.

<sup>&</sup>lt;sup>7</sup> There are two divisions of main motions, original main motions and incidental main motions. See RONR pages 95-97.

<sup>&</sup>lt;sup>8</sup> In the absence of this rule, the procedure for providing previous notice is as described in RONR on pages 116-118, and varies depending on whether there is more than a quarterly time interval between meetings. In the case where there is no more than a quarterly time interval between meetings, the announcement must be made at the previous meeting. In the case where more than a quarterly time interval exists between meetings, the member gives notice to the Secretary, who sends it out with the call of the meeting.

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when there is more than one meeting—each succeeding meeting is scheduled with a view to continuing business at the point where it was left off at the previous meeting."

Note: A motion to adopt, amend or rescind a special rule of order requires either (a) a two-thirds vote with previous notice or (b) a vote of a majority of the entire membership of the Libertarian National Committee. See RONR, page 256, lines 20-24.

- <sup>9</sup> In the absence of this rule, we would follow the default of order of business as described in RONR beginning page 342.
- <sup>10</sup> In the absence of this rule, changing the order of the agenda requires amending something previously adopted, which requires a 2/3 vote or a majority of the entire membership. See RONR page 360.
- <sup>11</sup> In the absence of this rule, board or committee meetings are customarily held in executive session. See RONR, pages 92-93, which states "In most organizations, except those operating under the lodge system, by practice or sometimes by rule, membership meetings are open to the public, but board or committee meetings are customarily held in executive session."
- <sup>12</sup> In the absence of this rule, Roberts requires a suspension of the rules (two-thirds vote) to allow a nonmember to speak in debate. See RONR page 255 footnote.
- <sup>13</sup> RONR on page 93 states "A member can be punished under disciplinary procedures if he violates the secrecy of an executive session. Anyone else permitted to be present is honor-bound not to divulge anything that occurred."
- <sup>14</sup> In the absence of this rule, board or committee meetings are customarily held in executive session. See RONR, pages 92-93.
- <sup>15</sup> In the absence of this rule, no reasons would be required to go into executive session. RONR page 93 states that "a motion to go into executive session is a question of privilege, and therefore is adopted by a majority vote."
- <sup>16</sup> In the absence of this rule, no reasons would be required to go into executive session. RONR page 93 states that "a motion to go into executive session is a question of privilege, and therefore is adopted by a majority vote."
- <sup>17</sup> In the absence of this rule, action can be taken in executive session. RONR on page 93 states, "the minutes, or record of proceedings, of an executive session must be read and acted upon only in executive session, unless that which would be reported in the minutes that is, the action taken, as distinct from that which was said in debate was not secret, or secrecy has been lifted by the assembly."

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<sup>18</sup> In the absence of this rule, a motion would be required before allowing debate. RONR page 33 "Unless the assembly has specifically authorized that a particular subject be discussed while no motion is pending, however, such a discussion can be entered into only at the sufferance of the chair or until a point of order is made."

<sup>19</sup> In the absence of this rule, this action of making public these minutes would be made in executive session. RONR on page 93 states, "the minutes, or record of proceedings, of an executive session must be read and acted upon only in executive session, unless that which would be reported in the minutes – that is, the action taken, as distinct from that which was said in debate – was not secret, or secrecy has been lifted by the assembly."

In addition, under RONR, lifting secrecy is a regular motion requiring only a majority vote, so any requirement for a two-thirds vote is more burdensome.

- <sup>20</sup> In the absence of this rule, the minutes would not reflect who was absent from an Executive Session. See RONR beginning at page 451 for the contents of minutes.
- <sup>21</sup> In the absence of this rule, this information may not violate the secrecy of Executive Session. RONR on page 93 states "A member can be punished under disciplinary procedures if he violates the secrecy of an executive session. Anyone else permitted to be present is honor-bound not to divulge anything that occurred."
- <sup>22</sup> In the absence of this rule, lifting secrecy would require only the consent of the LNC. RONR on page 93 states, "the minutes, or record of proceedings, of an executive session must be read and acted upon only in executive session, unless that which would be reported in the minutes that is, the action taken, as distinct from that which was said in debate was not secret, or secrecy has been lifted by the assembly."
- <sup>23</sup> In the absence of this rule, the minutes would not reflect disclosed conflicts of interest. See RONR beginning at page 451 for the contents of minutes.
- <sup>24</sup> Roberts recommends that rules be adopted for business conducted by electronic mail. See RONR, footnote on page 2.
- <sup>25</sup> In the absence of this rule, each day's minutes would be approved at the beginning of the next day of the session and the final day's minutes would be approved before the final adjournment, unless the body authorizes the executive board or a committee to approve the minutes at a later time. See RONR p 457-8.
- <sup>26</sup> In the absence of this rule, minutes would only be accessible by members of the Executive Committee. RONR p 444, lines 8-13 states "Any member has a right to examine the minutes of the society at a reasonable time and place, but this privilege must not be

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abused to the annoyance of the secretary. The same principle applies to the minutes of boards and committees, their records being accessible to members of the boards or committees but not to others."

- <sup>27</sup> In the absence of this rule, each day's minutes would be approved at the beginning of the next day of the session and the final day's minutes would be approved before the final adjournment, unless the body authorizes the executive board or a committee to approve the minutes at a later time. See RONR p 456-8.
- <sup>28</sup> In the absence of this rule, motions are not required to be in writing, though RONR does suggest that some motions be submitted in writing in advance of the meeting. See RONR, page 32: "A resolution or long or complicated motion should be prepared in advance of the meeting, if possible, and should be put into writing before it is offered."
- <sup>29</sup> In the absence of this rule, the LNC would select all the members and their number.
- <sup>30</sup> In the absence of this rule, standing committees end when the officers change (RONR p. 484-485) and special committees end when the task is completed.
- <sup>31</sup> In the absence of this rule, the chair would not automatically be a member voting or nonvoting on any committee, unless appointed to the position.
- <sup>32</sup> RONR page 2 footnote states: "Efforts to conduct the deliberative process by postal or electronic mail or facsimile (fax) transmission which are not recommended must be expressly authorized by the bylaws and should be supported by special rules of order and standing rules as appropriate, since so many situations unprecedented in parliamentary law may arise and since many procedures common to parliamentary law are not applicable."
- <sup>33</sup> In the absence of this rule, with out notice, the LNC can amend this with a two-thirds vote or a majority of the entire board; with notice, the LNC can amend with a majority vote. See RONR, page 295.
- <sup>34</sup> LNC is delegating its authority. In the absence of this rule, such an amendment would require LNC approval.
- <sup>35</sup> LNC is delegating its authority. In the absence of this rule, such an amendment would require LNC approval.
- <sup>36</sup> LNC is delegating its authority. In the absence of this rule, such an amendment would require LNC approval.

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- <sup>39</sup> Current Bylaws-specified committees include Judicial, Bylaws and Rules, Platform and Credential Committees.
- <sup>40</sup> Note that the D.C. corporation code requires board approval to open a bank account.
- <sup>41</sup> Article 10.4 states, "The National Committee shall have the power to designate the depository of all funds of the Party, and shall appoint such officers and employees as in its judgment may seem advisable to deposit and withdraw funds." The National Committee is delegating its authority here in accordance with Article 8.1.
- <sup>42</sup> In the event that a budget is not adopted by the LNC, Article 10.1 authorizes the Treasurer to spend money using the previous year's budget. "The fiscal term of the Party shall begin on January 1 of each year. From January 1 until the National Committee has approved a budget, the Treasurer may authorize expenditures for any item incorporated in the previous year's budget as long as the level of expenditure is consistent with that budget."
- <sup>43</sup> Authorized by Bylaw 7.7.
- <sup>44</sup> Authorized by Bylaw 7.7
- <sup>45</sup> Authorized by Bylaw 5.2.
- <sup>46</sup> Qualifications for sustaining membership are defined by Bylaw Articles 5.3 and 5.5.
- <sup>47</sup> In the absence of this rule there is no requirement in RONR to send such documents in advance. RONR page 443 states that the Secretary is responsible for preparing "prior to each meeting an order of business for the use of the presiding officer, showing in their exact order, under the correct headings, all matters known in advance that are due to come up and if applicable the times for which they are set."

RONR page 363 states that a proposed agenda is not binding. "In some organizations, it is customary to send each member, in advance of a meeting, an order of business or agenda, with some indication of the matters to be considered under each heading. Such an agenda is often provided for information only, with no intention or practice of submitting it for adoption. Unless a pre-circulated agenda is formally adopted at the session to which it applies, it is not binding as to detail or order of consideration, other than as it lists

<sup>&</sup>lt;sup>37</sup> In the absence of this rule, a majority vote of the LNC would be sufficient to grant an honorary life membership. Note that honorary life memberships do not confer status as a sustaining member.

<sup>&</sup>lt;sup>38</sup> See RONR, page 257, lines 1-11.

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preexisting orders of the day (pp. 353ff.) or conforms to the standard order of business (pp. 24-25, 342ff.) or an order of business prescribed by the rules of the organization (pp. 15-17, 24)."

It requires a simple majority for the LNC to adopt an agenda (page 360).

- <sup>48</sup> Roberts recommends that such rules be adopted for business conducted by electronic mail. See RONR, footnote on page 2.
- <sup>49</sup> No business takes place during a conference call, so no minutes would normally be required.
- <sup>50</sup> See RONR, page 257, lines 1-11.
- <sup>51</sup> See RONR, page 257, lines 1-11.